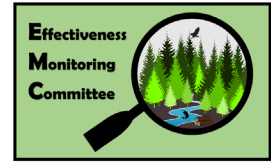


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# EFFECTIVENESS MONITORING COMMITTEE Strategic Plan



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**Submitted to the California State Board of Forestry and Fire Protection**

Revision: October 27, 2022

**Loretta Moreno, Co-Chair  
California Natural Resources Agency**

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Member, California State Board of Forestry and Fire Protection**



Revision Date: 10/27/2022

- 13 **Cover photos details and credits (clockwise from the top left):** Measuring algal concentrations with a  
14 BentoTorch at a study site in a lower Klamath River tributary for the of Class II riparian prescription  
15 effectiveness study (Credit: Jonah Nicholas); Runoff simulation photo for post-fire skid trail Best  
16 Management Practices testing (Credit: Drew Coe); Structure for motion photography to characterize  
17 surface roughness on post-fire skid trail BMP effectiveness study (Credit: Drew Coe); Conducting a  
18 stream survey at a study site in a lower Klamath River tributary for the Class II riparian prescription  
19 effectiveness study (Credit: Cedric Pimont).

DRAFT

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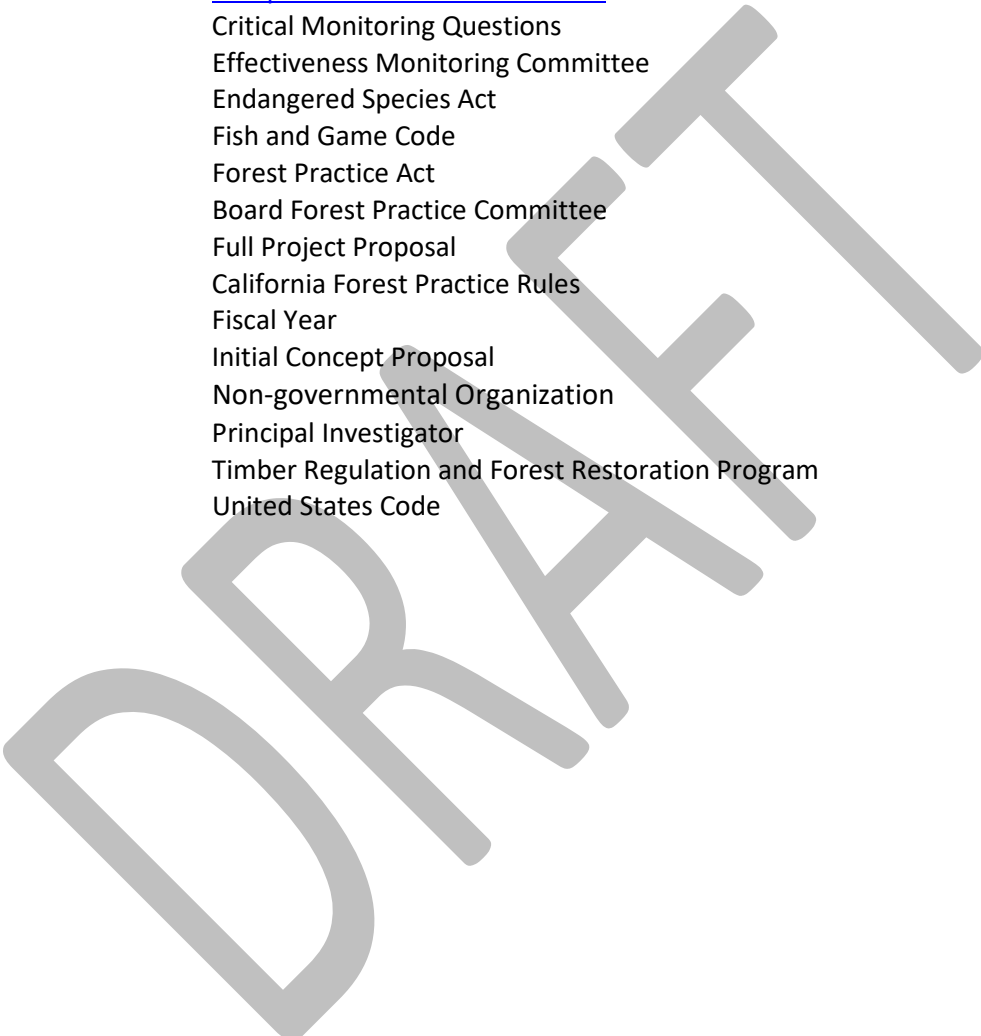
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**LIST OF ABBREVIATIONS**

52	AM	Adaptive Management
53	Board	California State Board of Forestry and Fire Protection
54	CAL FIRE	California Department of Forestry and Fire Protection
55	CCR	California Code of Regulations
56	CEMR	Cooperative, Monitoring, Evaluation and Research Committee
57	CRA	<a href="#">Completed Research Assessment</a>
58	CMQ	Critical Monitoring Questions
59	EMC	Effectiveness Monitoring Committee
60	ESA	Endangered Species Act
61	FGC	Fish and Game Code
62	FPA	Forest Practice Act
63	FPC	Board Forest Practice Committee
64	FPP	Full Project Proposal
65	FPRs	California Forest Practice Rules
66	FY	Fiscal Year
67	ICP	Initial Concept Proposal
68	NGO	Non-governmental Organization
69	PI	Principal Investigator
70	TRFR	Timber Regulation and Forest Restoration Program
71	USC	United States Code





## 72 1.0 EMC BACKGROUND, OPERATIONS, AND REPORTING STRUCTURE

73 The California State Board of Forestry and Fire Protection (Board) formed the Effectiveness Monitoring  
74 Committee (EMC) in 2014 to develop and implement a monitoring program to provide an active  
75 feedback loop to policymakers, managers, agencies, and the public as to the impact and effectiveness of  
76 state regulations in California’s timberland ecosystems, including watershed and wildlife concerns.  
77 Effectiveness monitoring is necessary to assess whether management practices are achieving the  
78 resource goals and objectives set forth in the California Forest Practice Act (FPA) (Z’berg-Nejedly Forest  
79 Practice Act of 1973, California Public Resources Code [PRC] § 4511–4630.2 [2021]) and Forest Practice  
80 Rules (FPRs) (CALFIRE 2020) and related natural resource protection statutes and laws, codes, and  
81 regulations (EMC 2013, MacDonald et al. 1991), including the California Endangered Species Act (ESA),  
82 federal ESA, Porter-Cologne Water Quality Act, federal Clean Water Act, and Fish and Game Code (FGC).  
83 The EMC collectively refers to these as the ‘**FPRs and associated regulations**’ and evaluates their  
84 effectiveness by utilizing research results stemming from EMC-supported research.

85 Effectiveness monitoring is a key component of Adaptive Management (AM), and is critical in  
86 determining compliance with the “ecological performance” reporting requirements outlined in  
87 [Assembly Bill \(AB\) 1492](#) (Forest Resource Management 2012). The Timber Regulation and Forest  
88 Restoration Fund (TRFR), which funds EMC-supported research projects, is directed by AB 1492 to  
89 develop ecological performance measures for state and private forestland management. Findings are  
90 presented in a formal AM process to inform the California Board of Forestry and Fire Protection (‘Board’)  
91 in future policy development. The AM process provides the basis for decision-making and facilitating  
92 adaptation to changing circumstances and unexpected outcomes in dynamic ecosystems.

93 The EMC’s [Strategic Plan](#) was first released in 2018 ([EMC 2018](#)) and documents the AM framework  
94 utilized by the EMC and the Board to evaluate the impacts of the FPRs and associated regulations based  
95 on the results of EMC-funded scientific research, as well as the process to adapt rules and regulations to  
96 new information. The Strategic Plan describes the process for project solicitation, implementation, and  
97 evaluation, and is reviewed and updated approximately every three years and presented to the Board  
98 for approval. This 2022 Strategic Plan has been updated to clarify and simplify language and include  
99 newly adopted procedures approved by the Board.

100 Companion documents that should be consulted along with the Strategic Plan include:

- 101 • **EMC Charter:** The [Board-approved Charter](#) (EMC 2013) directs the EMC to implement a  
102 collaborative, transparent, and science-based monitoring effort. The Charter communicates the  
103 goals and objectives of the EMC; describes the membership and structure of the committee;  
104 and details meeting organization, rules of conduct, and how the committee acts and  
105 communicates with the Board. [EMC members](#) (EMC 2022a) represent a wide range of natural  
106 resource expertise from academia, state and federal agencies, private and state forestland  
107 owners, and the public. Expertise includes forest management and ecology, hydrology, geology,  
108 aquatic ecology, fisheries, wildlife management, and resource monitoring and sampling.
- 109 • **EMC Research Themes and Critical Monitoring Questions:** First drafted as part of the Strategic  
110 Plan in 2018 (EMC 2018) and updated annually as needed, the EMC and the Board adopted a

111 suite of Critical Monitoring Questions (CMQs) based on input from a variety of stakeholders and  
112 organized them into 11 Research Themes. The goal of the EMC is to develop a process-based  
113 understanding of the effectiveness of FPRs and associated regulations in maintaining and  
114 enhancing forest ecosystem function, water quality, and aquatic and wildlife habitats. The EMC  
115 uses the most recently established Research Themes and CMQs as guidance to the EMC itself  
116 and prospective grantees to solicit and evaluate prospective effectiveness monitoring projects  
117 for funding support.

118 • **EMC Annual Report and Work Plan:** Updated annually, the EMC’s [Annual Report and Work Plan](#)  
119 (State of California 2022a) documents EMC accomplishments, changes to EMC membership,  
120 project selection processes for the year, and the status of active EMC-supported monitoring  
121 projects. The annual allocation from the TRFR fund to the EMC for funding of monitoring  
122 research is detailed in the EMC Annual Report and Workplan. Additionally, the EMC receives  
123 priorities from Boards, Departments, and Agencies that are incorporated into its annual  
124 priorities.

125 The approach described herein is a necessary component of AM. Section 1.0 of the document provides a  
126 brief background of the EMC. Section 2.0 describes the Strategic Plan “road map” as described in the  
127 Charter, the development of CMQs and associated research themes, and the EMC and the Board’s roles  
128 in the AM process. Section 3.0 provides guidelines for development of EMC-supported research, such as  
129 considerations of scale in study design, and how project results are utilized in the AM feedback loop to  
130 inform policy development. Section 4.0 provides a very brief description of the process utilized by the  
131 EMC to solicit, assess, and fund monitoring research projects, and describes expected outcomes of EMC-  
132 funded research, including general project deliverables.

133 The EMC achieves its goals as outlined in the Charter (EMC 2013) and this Strategic Plan by taking the  
134 following actions:

- 135 • Periodically update the EMC Strategic Plan for Board consideration.
- 136 • Prepare an Annual Report and Workplan for Board consideration.
- 137 • Meet in open, webcast public meetings to conduct its business at least four times a year.
- 138 • Annually distribute a [Request for Proposals](#) (RFP) (see EMC 2022b) soliciting project proposals  
139 for monitoring research investigating the FPRs and associated regulations. Review and rank  
140 project proposals and recommend projects to the Board for funding by December of each year.  
141 Funding of projects occurs from an annual allocation of up to \$425,000 each fiscal year from the  
142 TRFR Fund.
- 143 • Review membership as needed due to term expirations or resignations. A [Call for Applications](#)  
144 (see EMC 2022c), if necessary, is widely distributed to encourage a broad spectrum of applicants  
145 that meet membership qualifications.

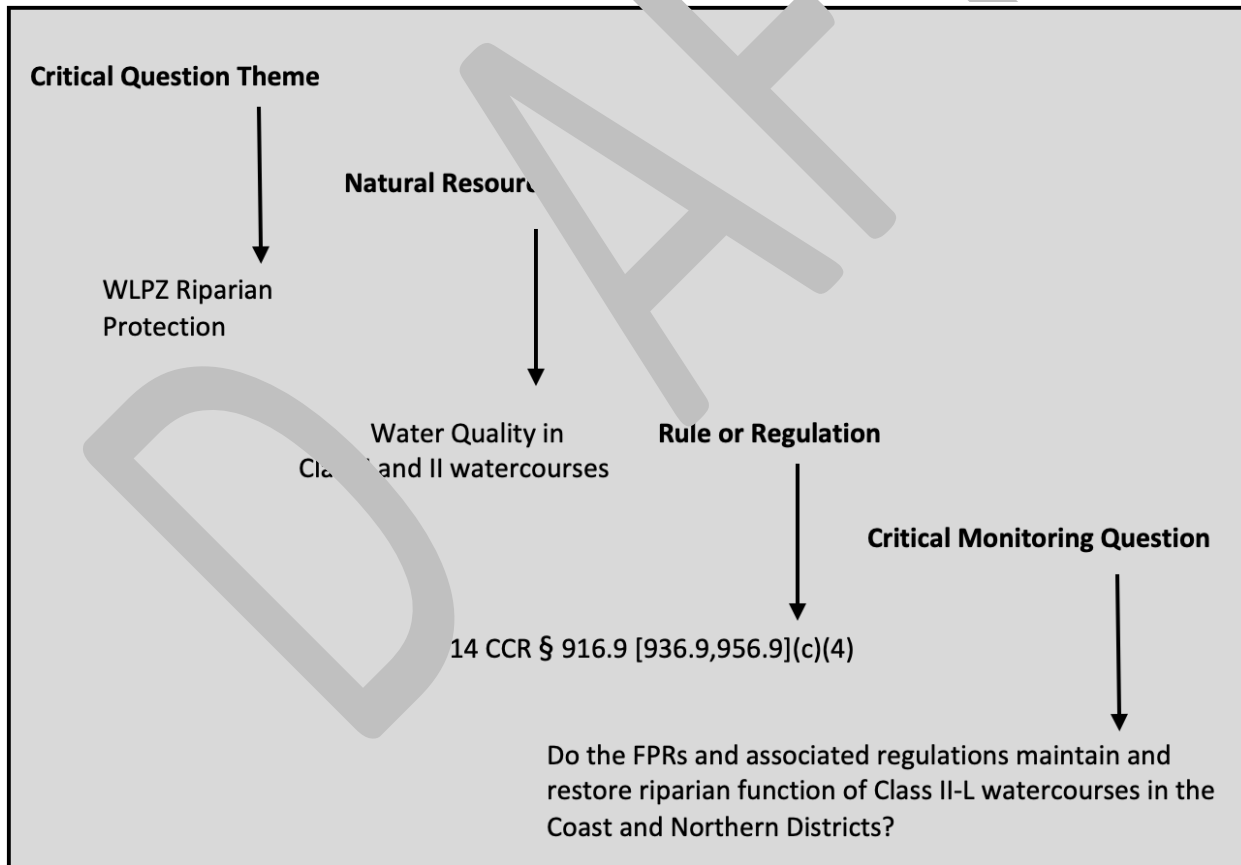
## 146 **2.0 EMC STRATEGIC PLAN ROAD MAP: BRINGING SCIENCE TO POLICYMAKERS**

147 To facilitate the AM process that informs proposed changes to forestry policy, the EMC supports  
148 research that evaluates the FPRs and associated regulations. This section briefly describes the  
149 development of critical monitoring questions and related research themes that highlight gaps in

150 knowledge related to the effectiveness of the FPRs and associated regulations; directs readers to the  
 151 Research Themes and CMQs, which also provides context for their relationships to the [policies, goals,  
 152 and priorities of other Agencies, Departments, and Boards](#) (EMC 2017); and describes the AM  
 153 Framework, which is a process for utilizing research results to inform changes to the FPRs and associated  
 154 regulations.

155 **2.1 Development of Critical Monitoring Questions**

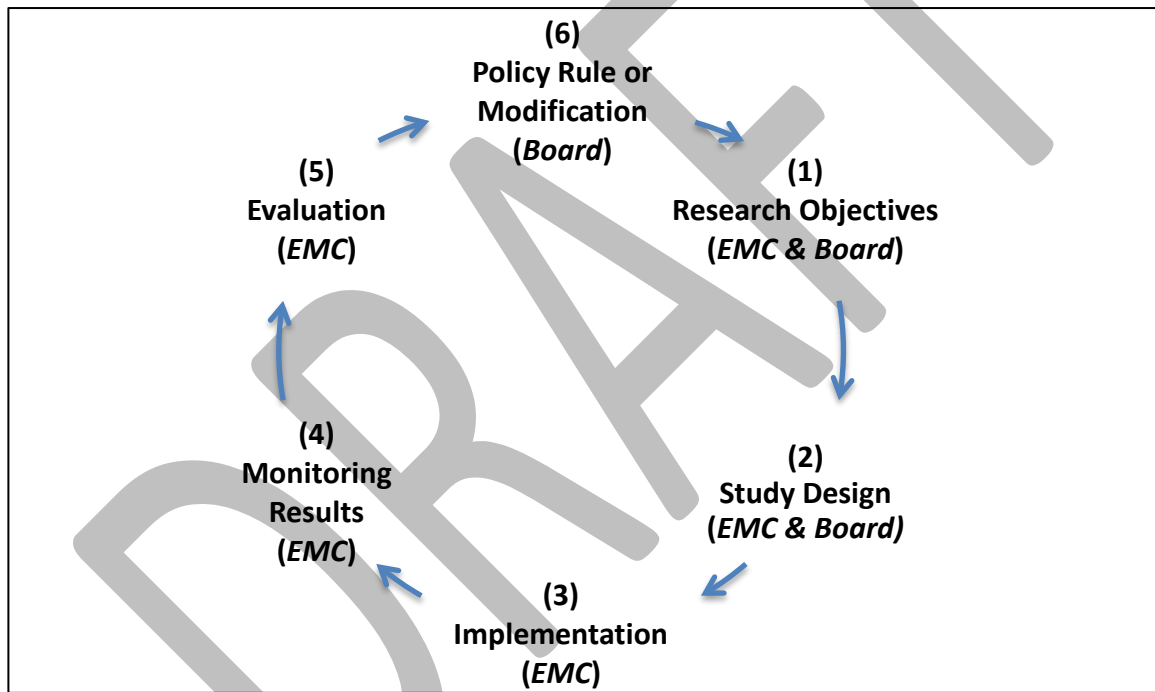
156 Critical Monitoring Questions that guide and focus research funding were established initially by the  
 157 EMC via a public process in which the EMC sought and accepted priorities from a wide variety of  
 158 stakeholders including agencies, departments, boards, EMC members, and the interested public (see  
 159 EMC 2017). The EMC transformed the priorities into CMQs following a specific structure which is  
 160 intended to improve understanding and allow better comparisons between multiple monitoring  
 161 questions (see example in Figure 1). The Board approved the list of CMQs within the first Strategic Plan  
 162 on December 6, 2017 (EMC 2018). The Research Themes and Critical Monitoring Questions may be  
 163 revised by the EMC during open public meetings on an annual basis.



164  
 165 **Figure 1.** Example: Structure of relationships among the EMC critical monitoring questions, natural  
 166 resources of concern, and the California Forest Practice Rules.

167 **2.2 Adaptive Management Framework Guides EMC Funding and Research Review**

168 Due to relatively small sample sizes and lack of controls for both dependent and independent variables  
 169 associated with “specific question” studies, statistically rigorous testing of water quality, aquatic habitat,  
 170 and wildlife resource questions is often difficult. The Board recognizes there is scientific uncertainty in  
 171 how forested ecosystems function within the framework of managed forestlands, and in how various  
 172 ecosystem components and processes interact. However, well-developed resource monitoring  
 173 questions can improve scientific monitoring designs to limit spurious results and enhance the range of  
 174 inference. Therefore, by formally employing an AM framework, the EMC and Board seek a better  
 175 understanding of the effectiveness of FPRs and associated regulations. The EMC focuses on funding  
 176 effectiveness monitoring research that feeds an information feedback loop imbedded within the AM  
 177 framework to inform Board policy (Figure 2). Specifically, the Board reviews results of EMC-sponsored  
 178 scientific studies to evaluate the effectiveness of the FPRs and associated regulations in meeting the  
 179 goals of the Board.



**Figure 2.** The Adaptive Management Framework using EMC-funded research to inform Board policy and regulations.

180 Additionally, the Board may also consider the following four general goals—in alignment with the  
 181 policies, goals, and priorities of other Agencies, Departments, and Boards (EMC 2017) as part of the AM  
 182 Framework:

- 183 ( 1 ) To provide compliance with the State and federal ESAs for species found on State and  
 184 private forestlands.
- 185 ( 2 ) To maintain and restore forest-dependent species on State and private forestlands.



186 ( 3 ) To meet the requirements of the federal Clean Water Act (33 United States Code [USC]  
187 § 1251 et seq. [1972]) and Porter-Cologne Water Quality Control Act (Division 7 of the  
188 California Water Code [WAT] § 13000 et seq.) on State and private forestlands.

189 ( 4 ) To keep private forestlands economically viable in the State of California, by furthering  
190 regulatory streamlining efforts, while still enhancing California’s timberland habitat.

191 The goal of any effectiveness monitoring study design is to determine if the FPRs and associated  
192 regulations related to natural resources management are maintaining and/or restoring ecological  
193 conditions. The goal of environmental monitoring studies is to detect changes from individual and/or  
194 cumulative effects of activities that are both spatially and temporally distributed across representative  
195 study areas. Results will be used in an AM framework to help the Board determine the appropriateness  
196 of policies and practices, and to revise or craft new management practices, policies, or regulations when  
197 current ones do not meet desired results.

198 When the Board reviews scientific information from EMC-funded studies it is important for Board  
199 members to understand the overall context and implications of the research. Therefore, as part of the  
200 AM feedback loop, the findings of the EMC-sponsored studies required a means for integrating research  
201 results into future forest management plans, either through changed policy, landowner outreach, or a  
202 combination of approaches. To address this, the EMC developed a protocol for such an assessment—  
203 approved by the BOF in 2021—to further assist in translation of scientific results to the Board, which will  
204 aid the Board in adapting policy and regulations to reflect new information gleaned from EMC-funded  
205 research. This [Completed Research Assessment](#) (CRA) (EMC 2021) (also referenced as the “Science to  
206 Policy Framework”) provides a step-by-step approach to guide EMC and Board members in verifying  
207 scientific integrity and validity of the research, and interprets the results of the scientific research as to  
208 the implications for management and policy.

209 Two EMC members work with the Principal Investigator(s) of a project to complete the required  
210 document, which is then presented to the EMC and amended as necessary prior to presentation to the  
211 Board. This process provides an avenue for members to report to the Board with a screening and  
212 objective assessment of the scientific results received by the EMC at the conclusion of a given project.  
213 Further it can include a high-level assessment of the trade-offs and outcomes of different management  
214 practices based on EMC-funded research results, as described in the CRA guidelines (EMC 2021). The  
215 role of the EMC is not to determine the “best” course of action for policymakers or managers; rather, it  
216 is to provide the Board details as to the strength of the science conducted and an assessment of possible  
217 policy implications based on science results. Thereafter, the Board determines whether rule changes  
218 and policy changes are merited given that information.

### 219 **3.0 GUIDELINES FOR EMC-FUNDED RESEARCH**

220 New research proposals are assessed by the EMC for scientific rigor and integrity, and the likelihood and  
221 ability of the proposed research in answering the critical monitoring questions. This section describes  
222 acceptable study designs and methods that EMC-supported research projects should generally follow,  
223 including content on: recommended protocols for field and laboratory methods; selection of  
224 appropriate temporal and geographic scale; statistical analysis; reporting guidance and assessment;

225 evaluation and utilization of project results; how the AM framework may be utilized to evaluate the  
 226 relationships between scientific research results and Board-developed policies; and how policy (i.e., the  
 227 FPRs and associated regulations) may need to be altered in response to project results.

### 228 **3.1 Study Design within an Adaptive Management Framework**

229 Adaptive management “provides a framework for making good decisions in the face of critical  
 230 uncertainties, and a formal process for reducing uncertainties so that management performance can be  
 231 improved over time” (Williams et al. 2009). The AM process facilitates learning “not by trial and error,  
 232 but by a structured process,” resulting in reduced uncertainty (Allen and Gunderson 2011). To further  
 233 account for the complexity and uncertainty surrounding natural resource management, EMC-sponsored  
 234 study protocols, and EMC and Board responses to results, will be embedded within an adaptive resource  
 235 management model (Williams et al. 2009), summarized as:

- 236 ( 1 ) Define research objectives and scope of management to be studied
- 237 ( 2 ) Develop operational plans to meet the objectives
- 238 ( 3 ) Implement plans
- 239 ( 4 ) Collect information about impacts of plans
- 240 ( 5 ) Evaluate collected information considering stated objectives
- 241 ( 6 ) Adjusting plans as informed by new information

242 Each of the steps in the AM cycle, and its relevance for the EMC, is elaborated below.

#### 243 ***(1) Define research objectives and scope of management to be studied.***

244 Studies considered by the EMC must be designed to address: (1) existing or proposed forest  
 245 management practices; and (2) objectives as defined through legislation (e.g., ESA, FPA), FPRs and  
 246 associated regulations, and/or by stakeholders. Studies should state the management objectives being  
 247 addressed, and include relevant research questions, which can include ecological, economic, and social  
 248 metrics, as appropriate. Objectives should be attainable with the data collection and analysis methods  
 249 described. This step in the AM cycle is paralleled by Step 1 (Research Objectives) in the Adaptive  
 250 Management Framework (Figure 2).

#### 251 ***(2) Develop operational plans to meet objectives -AND- (3) Implement plans.***

252 The EMC will support evaluation of project impacts from forest management activities implemented by  
 253 landowners, managers, and researchers, which may include any activities of interest described in a  
 254 management plan (e.g., a Timber Harvesting Plan). Research designs may be observational (e.g., testing  
 255 existing management or conditions, or analyzing existing datasets) or experimental. In either case,  
 256 anticipated outcomes of forest management and contributions toward achieving defined objectives will  
 257 be described based on a thorough literature review outlining existing knowledge and research gaps.

258 Studies will develop sampling designs using peer-reviewed literature or pilot tests to determine  
 259 population variability (if applicable) and will include statistical power analyses to determine adequate  
 260 sample sizes and ensure that differences, if present, can be detected with the selected experimental and  
 261 analytical methods. Scale may play an important role in detecting statistically significant differences and  
 262 can strongly impact variability (see Section 3.2.1 for a discussion of appropriate scale). The high natural

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263 variability commonly found in natural systems can make finding appropriate comparative groups  
264 difficult, as the goal is to have these groups as similar to each other as possible to allow for the  
265 detection of differences.

266 Monitoring studies must have valid study designs to ensure proper inference and application of study  
267 results to management. There are a variety of potential approaches to design effectiveness monitoring  
268 studies. For example, populations may be sampled by comparing response variables from one set of  
269 existing management practices with another set (e.g., treatment-control). A second approach is using  
270 experiments where treatments are deliberately prescribed and randomly assigned to experimental  
271 units. The advantage of the experimental approach is that the treatments may be of greater or different  
272 forest management intensities than the current FPRs allow, and the results of an experiment can  
273 provide information that would not be available from a simple observational study. This step in the AM  
274 cycle is paralleled by Steps 2 (Study Design) and 3 (Implementation) in the Adaptive Management  
275 Framework (Figure 2).

---

#### 276 **(4) Collect information about impacts of plans.**

---

277 The EMC will rely on information collected through monitoring, which can take multiple forms, including  
278 baseline monitoring (measuring current conditions); trend monitoring (measuring attributes over time);  
279 effectiveness monitoring (measuring whether objectives of a project have been met); and validation  
280 monitoring (testing whether models are accurate).

281 Of note, anadromous fish monitoring warrants additional consideration when developing monitoring  
282 methods. Anadromous fish reside most of their adult life in the ocean and return to freshwater to  
283 spawn; although, juveniles and adults of some species may hold in freshwater for extended periods  
284 while others spend more of time in the ocean. Chinook salmon (*Oncorhynchus tshawytscha*), coho  
285 salmon (*Oncorhynchus kisutch*), and steelhead trout (*Oncorhynchus mykiss*) in California have complex  
286 life cycles, not only among the different species, but also among the different runs (e.g., winter vs.  
287 spring run) of species. This complexity, along with the quality and/or abundance of available data and  
288 other confounding factors (e.g., climate change, ocean conditions, predator-prey dynamics, etc.), may  
289 cause difficulties in identifying correlations between fisheries populations and timber harvesting  
290 practices or restoration projects, particularly at the reach or watershed scale.

291 Determining impacts to fish populations requires intensive, multi-year monitoring, as long-term trends  
292 may not be detectable for many years due to high natural variability, as well as the complexity and  
293 variation of life histories. Habitat data are relatively easy to collect, less costly, and less intensive than  
294 monitoring for populations. It is also relatively easier to document changes—positive or negative—from  
295 timber harvesting practices or restoration projects at a reach or watershed scale within a short  
296 timeframe. Various types of stream habitat monitoring allow managers to make inferences on potential  
297 impacts to fish populations from timber operations. For these reasons, the EMC will focus primarily on  
298 stream habitat monitoring and, when available, will use fish population data as a basis to evaluate the  
299 effectiveness of specific FPRs and associated regulations. Research results will be collected to answer  
300 critical monitoring questions about the impacts of the activities being evaluated. This step in the AM  
301 cycle is paralleled by a portion of Step 4 (Monitoring Results) in the Adaptive Management Framework  
302 (Figure 2).

---

**303 (5) Evaluate collected information in light of stated objectives.**

304 The EMC will evaluate the results for evidence of consistency with the project's identified objectives.  
305 Analysis of the data will frequently take the form of statistical analysis, using either frequentist or  
306 Bayesian statistical methods. However, data may take multiple forms and they should be analyzed  
307 according to the research questions posed. At times, analysis and subsequent inference may need to  
308 rely on expert opinion, especially when statistical analysis is inconclusive. This step in the AM cycle is  
309 paralleled by a portion of Step 5 (Evaluation) in the Adaptive Management Framework (Figure 2).

---

**310 (6) Adjust plans as informed by new information.**

311 Research results can be utilized to determine if changes in the FPRs and associated regulations outside  
312 the existing allowed practices might be advisable. Final project reports are presented to the EMC and  
313 the Board and refined in an iterative and interactive process at publicly noticed open meetings led by  
314 the EMC, followed with review by the Board. If determined to be prudent, proposals for changes to  
315 regulations may follow as initiated by the Board and standing committees, and the Forest Practice  
316 Committee (FPC) in particular. This step in the AM cycle is paralleled by Step 6 (Policy Rule or  
317 Modification) in the Adaptive Management Framework (Figure 2).

**318 3.2 Additional Study Design Considerations****319 3.2.1 Appropriate Scale**

320 This section provides guidance for the selection of appropriate spatial and temporal scales when  
321 designing a monitoring study. The selection of appropriate scales for a monitoring study requires a  
322 review of current knowledge and professional judgment. Selection must correspond to the specific study  
323 objectives, which should define the resource of concern (e.g., water quality), the controlling factors  
324 affecting the resource, and the geographic scope of those controlling processes (e.g., hillslope, reach, or  
325 watershed scale). Using an AM framework, experience and refinements made from initial study phases  
326 can be used to adjust temporal and spatial scales so that study objectives are achieved. To address more  
327 complex study objectives, a monitoring plan framework of nested and cross-referenced monitoring  
328 studies at a range of scales can be applied (MacDonald 2000). Such a framework can be used to identify  
329 linkages and increase certainty in cause-and-effect relationships for complex studies, as well as save on  
330 costs and resources over time (Cafferata and Reid 2013).

---

**331 Spatial or Geographic Scale**

332 Spatial scale defines the geographic area of a study such as a road segment, hillslope, or watershed. It is  
333 an objective of the EMC that research should plan to provide maximum insights for broader application  
334 in other areas of the state, to the degree feasible. However, monitoring at large spatial or temporal  
335 scales increases the number and complexity of controlling processes, and dependent on the questions  
336 posed and spatial scale chosen, this has the potential to make it difficult to discern specific linkages  
337 between a controlling process and resource of concern. Therefore, spatial scale must be carefully  
338 managed in developing monitoring questions and objectives (MacDonald and Coe 2007).

---

**339 Temporal Scale**

340 Temporal scale defines the period of interest; in forest practice, this may be as short as one storm event,  
341 or could span several decades. Most FPR effectiveness monitoring studies to date are directed at  
342 effectiveness over one- to four-year periods (e.g., Brandow and Cafferata 2014). For studies conducted  
343 over time with repeated measures, controlling processes should be identified as deterministic or  
344 stochastic.

345 Deterministic processes are finite and produce the same result for a given set of input variables,  
346 whereas stochastic (i.e., probabilistic) processes are indeterminate: they produce a range of possible  
347 outcomes defined by a probability distribution. The temporal scale of a study should be at least as long  
348 as the duration of controlling processes relevant to the study objectives, including lag times. Temporal  
349 and spatial scales are not effortlessly separated, and knowledge of variability over time and space is  
350 necessary.

**351 3.2.2 Rare or Large Event Monitoring**

352 An effectiveness monitoring program that relies on annual measurements may not capture the  
353 information necessary to determine the effectiveness of the FPRs relative to large, frequent, or rare  
354 events. Kirchner et al. (2001) found that catastrophic erosion events are infrequent and of short  
355 duration, but can control long-term sediment yield, although they also noted that management  
356 activities may alter the probability or magnitude of catastrophic events. Since these events are rare and  
357 can be difficult to capture with infrequent or short-term monitoring, they should be proactively targeted  
358 for effectiveness monitoring. Therefore, a different approach to standard monitoring is required to  
359 detect and respond to large or rare events immediately following occurrence and thereafter. This type  
360 of monitoring will require that a reserve of funds be set aside to respond immediately following the  
361 occurrence of such events to determine the effectiveness of the FPRs—an approach sometimes referred  
362 to as “post-mortem” monitoring (Stewart et al. 2013).

363 A critical component of any monitoring or research design is to identify the potential for rare or large  
364 events that would trigger the need for “post-event” monitoring and allocate needed resources should  
365 such an event occur. Timing can be critical, as much of the forestry monitoring or research evidence can  
366 quickly fade away or be lost during restoration activities or other management activities.

367 Once a rare or large event has occurred, the following procedure should be implemented:

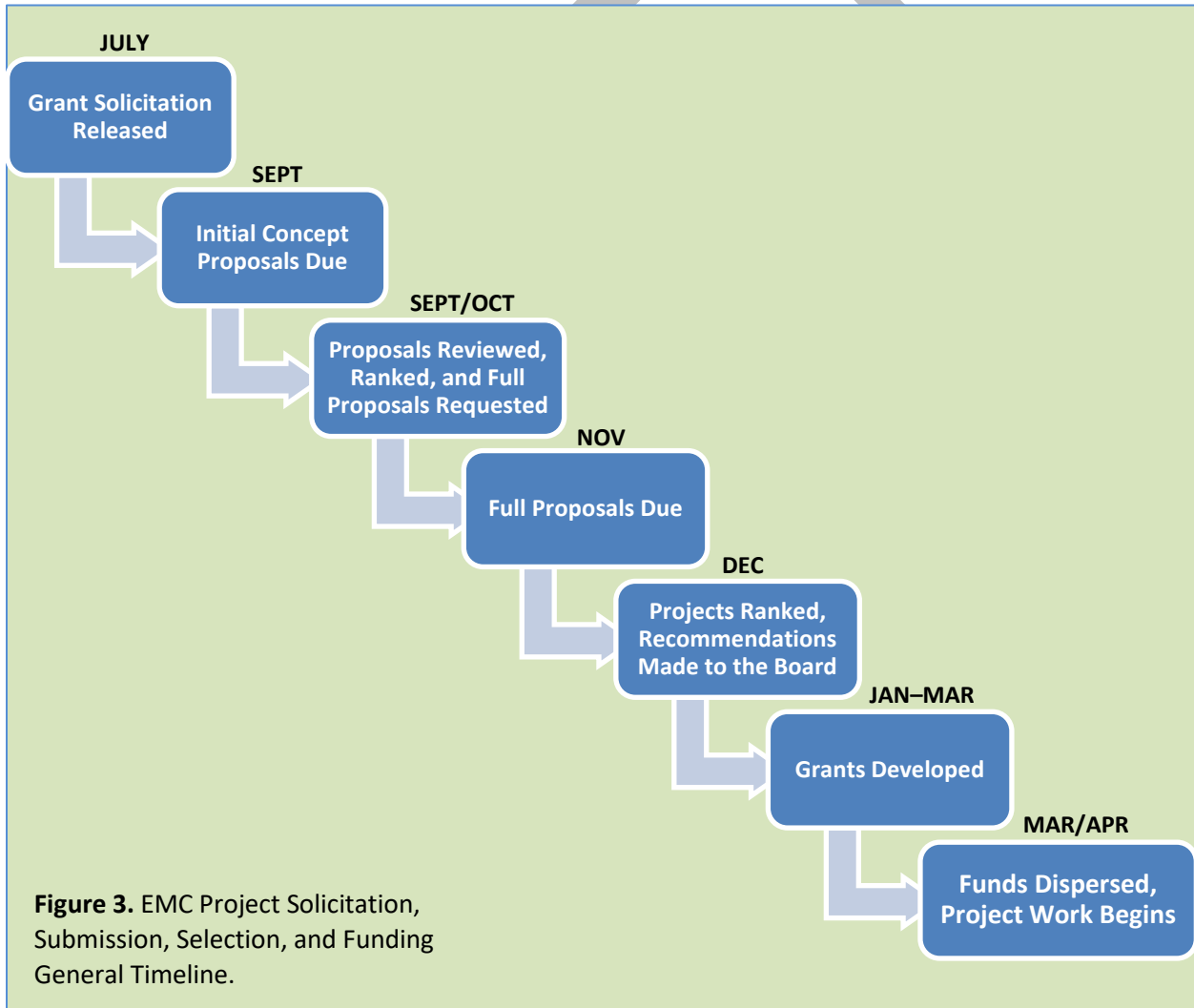
- 368 ( 1 ) The project proponent will notify the EMC as soon as possible regarding the event; the  
369 EMC will work with the project proponent to review the event and determine if the  
370 event qualifies as a rare or large event, as identified in the study plan.
- 371 ( 2 ) The pre-approved study plan will be reviewed and modified to best match the  
372 conditions that resulted from the rare or large event. Minor adjustments to the  
373 monitoring or research plan should be made and then executed without delay.



374 **4.0 EMC PROJECT DEVELOPMENT AND MANAGEMENT**

375 **4.1 Project Solicitation and Initial Review**

376 The EMC generally awards effectiveness monitoring research projects on an annual basis. In fiscal year  
 377 (FY) 2021/2022 and prior, projects were awarded as contracts. Beginning in 2022/23 FY, projects are  
 378 solicited through a once-a-year Grant Solicitation. The solicitation for project proposal is usually released  
 379 at the start of the FY in July (also see Figure 3 for general timeline), although the solicitation may be  
 380 released sooner in future years. Prospective projects must be proposed to the EMC using the Initial  
 381 Concept Proposal (ICP), which is a form that must be submitted electronically by a specified date and  
 382 time (typically September). All ICPs that are not submitted by the specified deadline in the solicitation,  
 383 are not complete, or are outside the scope of the EMC will be rejected. All ICPs that are not submitted  
 384 by the specified deadline in the RFP, are not complete, or are outside the scope of the EMC will be  
 385 rejected.



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387 The EMC conducts a preliminary technical review at a publicly noticed open meeting, considering the  
388 completeness of the proposals and whether they are within the scope of the Research Themes and  
389 CMQs, which are available on the [EMC website](#) (State of California 2022b). At this meeting, which  
390 typically occurs in the late summer or fall, the EMC sends an email invitation the Principal Investigator  
391 (PI) for any ICPs on which it would like to see a Full Project Proposal (FPP). Detailed instructions for  
392 completing and submitting the ICP are given in the grant guidelines, which can be found on the EMC  
393 website under the section titled “Project Applicants,” along with other related documents (i.e., the ICP  
394 and FPP).

## 395 **4.2 Project Ranking and Selection**

396 Applicants may reference the CRA (EMC 2021), which provides additional information on how projects  
397 will be evaluated once complete, which provides further guidance as to the expectations of EMC-funded  
398 research. The EMC will conduct a thorough technical review of all FPPs that are received by the  
399 indicated due date. When a FPP is deemed complete and ready for ranking, EMC members will  
400 individually rank each project and the average ranking score will be calculated for each project. No  
401 specific minimum average ranking score is required for support; rather, individual project scores will be  
402 considered relative to other project scores.

403 Once all FPPs have been ranked, the EMC members discuss the projects in detail, and vote whether to  
404 allocate available EMC funds to the project proposed, taking into consideration the project ranking  
405 score, likelihood of effectively testing the effectiveness of the FPRs, and the requested budget. Ranking,  
406 discussion, and voting takes place during regular, publicly noticed meetings of the EMC. The EMC may  
407 decide to recommend funding a proposal in full, in part, or not at all. The Board will make the final  
408 funding decision. Subsequent to ranking actions, both written notes of the meeting and ranking results  
409 are published on the EMC’s website. Principal Investigators will be notified of their project ranking, and  
410 any comments regarding their project referred to them from the Committee.

### 411 **4.2.1 Ranking Metrics**

412 The metrics used for ranking proposed EMC projects were modeled on the Cooperative, Monitoring,  
413 Evaluation and Research Committee (CEMR) (established by the State of Washington Forest Practices  
414 Board) general method for ranking projects. This was deemed prudent during the initial formation of the  
415 EMC, as CEMR is roughly similar in scope and mission as the EMC and is a well-respected governmental  
416 advisory committee (Forest Practices Board 2022). Proposals will be evaluated based on the guidelines  
417 described in Section 3.0, and ranked in five categories (see Figure 4).

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<ul style="list-style-type: none"> <li> <b>Critical Question(s)</b> </li> </ul>	<p>Proposed monitoring project addresses one or more EMC critical monitoring questions with appropriate study design and experimental methods. Projects addressing multiple themes and critical monitoring questions will be ranked higher. Approximate time frame required for results that may be used by the Board in an evidence-based approach in rule revision(s) will also be considered.</p>
<ul style="list-style-type: none"> <li> <b>Scientific Uncertainty</b> </li> </ul>	<p>Projects will be ranked higher when the current scientific understanding of effectiveness in the FPRs and associated regulations is incomplete or not validated. This ranking is weighed twice (2 times) the weight of other rankings.</p>
<ul style="list-style-type: none"> <li> <b>Geographic Application</b> </li> </ul>	<p>Proposed project has broad geographic application to California forestlands—both public and private—will be ranked higher than those with limited geographic applicability. Projects need not be physically located in California to produce findings that apply to multiple areas in the State but should be located in areas that are applicable to systems or areas within California.</p>
<ul style="list-style-type: none"> <li> <b>Collaboration &amp; Feasibility</b> </li> </ul>	<p>Projects with relatively more actively contributing collaborators with substantive expertise and multi-disciplinary approaches will rank higher. Feasibility of monitoring project to meet stated goals and objectives within expected budget and timelines needed by the EMC, Board, or stakeholders.</p>

On a categorical scale of 1 to 5, reviewers should refer to the following guidance when reviewing and ranking a proposal:

- 1 = Does not meet any portion of the Ranking
- 2 = Does not meet key portions of the Ranking
- 3 = May meet some portions of the Ranking, either key or ancillary
- 4 = Meets key portions of the Ranking and does not address ancillary portions
- 5 = Meets all portions of the Ranking

**Figure 4.** Ranking of proposed effectiveness monitoring projects.

424

425 Projects will rank more highly when they have a broad array of collaborative partners involved with  
 426 substantive expertise in the proposed study. This is to encourage multidisciplinary approaches in the  
 427 proposals. Project proponents are encouraged to collaborate with state and federal agencies,  
 428 universities, private industry, non-governmental organizations (NGOs), watershed groups, and  
 429 others. Past performance in delivering timely, acceptable monitoring reports within available  
 430 budgets will be considered.

431 **4.2.2 Consideration of Funding Request**

432 The EMC reports the amount of funding requested, but it is not a ranking criterion. The proposed  
433 monitoring projects need to describe existing collaboration and funding sufficient to ensure achieving  
434 the stated goals and objectives of monitoring. Proposals must clearly state the amount of funding  
435 requested from the EMC. Project proponents shall provide the information on the requested funding in  
436 proportion to the total project budget, and any sources, types, and amounts of matching funding or  
437 other resources. Projects requesting more than the amount available may not be funded, or partial  
438 funding may be recommended by the EMC.

439 **4.3 Project Management**

440 The following sub-section describes the process of contract development, implementation, periodic  
441 management and assessment, and final reporting.

442 **4.3.1 Proposal Agreement Development and Administration**

443 Project agreements will be developed by Board staff under guidance of the Department of Forestry &  
444 Fire Protection ('CAL FIRE') contracting or grants staff. It is critical that project selection is completed as  
445 early as possible in the fiscal year to ensure that deadlines related to developing the project agreements  
446 can be met, and funds are encumbered in the appropriate fiscal year. Beginning in 2022/23 FY, the EMC  
447 solicited projects through a once-a-year Grant Solicitation.

448 **4.3.2 Status Reports and Presentations**

449 EMC members and staff, as well as Board and agency staff as needed, will work closely with PIs to  
450 manage the current and ongoing project workload. The EMC implemented a new communication  
451 system in 2020 in which individual committee members are assigned as Project Liaisons, and regularly  
452 check-in with PIs to ensure project progress and deliverables are on track for EMC and Board review.  
453 Project Liaisons or PIs are also asked to provide project updates at regularly scheduled EMC meetings.,  
454 approximately four times per year. Principal Investigators will provide at least bi-annual updates on  
455 project status and progress by no later than June 30<sup>th</sup> and December 31<sup>st</sup> of each year. Presentations are  
456 requested by the EMC when key results have been collected, or events have occurred that impact the  
457 project, and PIs may also initiate project presentations at committee meetings.

458 **4.3.3 Final Reports, Presentations, and Publications**

459 Final deliverables will vary depending on the project proposal and agreed-upon deliverables. Any project  
460 presentations are given during open, publicly noticed meetings of the EMC. In general, a final project  
461 report and a live presentation shall be provided by the PI to the EMC. Reports shall include descriptions  
462 of purpose and need, scientific methods, technical and/or statistical analysis, results, evaluation of  
463 implications for resources and forest management operations, and scientific uncertainties or possible  
464 limitations of results. Any publications, presentations, or other forms of project reporting given to other  
465 organizations, or published papers or reports, should also be shared with the EMC within 12 months of  
466 official publication date, and these will be posted to the EMC website.

467

468 As discussed in Section 2.2, two members of the EMC work with the PI to synthesize project results into  
469 the CRA for translation of scientific results to the EMC, and these members will present the results of  
470 the CRA to the EMC at an open, publicly noticed meeting. Thereafter, the final CRA shall be submitted to  
471 the appropriate Board committee. Reports and presentations in any form shall not provide policy or  
472 regulatory recommendations, though considerations can be discussed. Further, the EMC shall suggest  
473 relevant needs for potential further refinement of study methods to address any significant limitations  
474 and remaining scientific uncertainty. All final reports will be made available to the public on the EMC  
475 webpage. Development of possible rule language changes based on results and findings of EMC reports,  
476 if necessary, shall be initiated by the relevant Board committee for review and comment prior to  
477 submittal to the full Board.

#### 478 **4.4 EMC Supported Monitoring Projects**

479 Details on past and current EMC supported projects are available on the EMC Website (State of  
480 California 2022b) and include project proposals along with all other deliverables related to the project,  
481 such as presentations, videos, technical reports, or other products. The EMC Annual Report and  
482 Workplan (EMC 2022d) and archived versions from past years, available on the EMC website (State of  
483 California 2022b), also provide detailed status updates on active or recently completed EMC-funded  
484 projects.

#### 485 **5.0 SUMMARY**

486 In conclusion, the EMC supports and funds effectiveness monitoring research that seeks to answer or  
487 further clarify information about critical monitoring questions related to the impacts of the FPRs and  
488 associated regulations. Based on resultant scientific reports, presentations, publications, and a final  
489 assessment (i.e., CRA), the EMC translates the results of research to the Board, which utilizes an iterative  
490 Adaptive Management Framework to further refine forestry-related rules and regulations based on  
491 evidence-based effectiveness monitoring.



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